

## Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 HEW-08 SCI-06 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 AID-20 OMB-01 DRC-01 /150 W

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R 291722Z JUN 74

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 4573

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION GENEVA

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BRUSSELS ALSO FOR USEC

E.O. 11652 NA

TAGS SOCI, UN, ECOSOC

SUBJECT: HUMAN RIGHTS (HR)--STRATEGY TO BE PURSUED BY EURO-  
PEAN NINE

1. SUMMARY. FRG PERMANENT MISSION OFFICER HAS INFORMED USUN THAT  
AT 29TH UN GA WHICH CONVENES NEXT SEPTEMBER EEC NINE INTEND TO WORK  
FOR RESOLUTION ON SUBJECT OF TORTURE AND WILL SEEK TO PUSH  
DECLARATION ON ALL FORMS OF RELIGIOUS INTOLERANCE THROUGH GA  
IN FACE OF CERTAIN SOVIET OPPOSITION. THEY ARE NOT YET SURE  
HOW THEY WILL DEAL WITH TWO OTHER HR ISSUES, THE FRENCH-  
SPONSORED CONVENTION FOR THE PROTECTION OF JOURNALISTS AND  
THE BRITISH DESIRE FOR RESOLUTION ON MEASURES TO STRENGTHEN  
UN MACHINERY FOR SAFE-GUARDING HUMAN RIGHTS. USUN REQUESTS  
GUIDANCE AS TO DEPT'S THINKING ON THESE ISSUES AND, SPE-  
CIFICALLY, HOW USUN SHOULD RESPOND TO USEFUL FRG APPROACH.

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END SUMMARY.

2. AT LUNCH TO WHICH HE INVITED MISOFF RECENTLY DIETRICH VON KYAW, MEMBER OF FRG PERMANENT MISSION WHO WORKS ON SOCIAL AFFAIRS ITEMS, PROVIDED FOLLOWING RUNDOWN OF STRATEGY EEC NINE HAVE DECIDED TO FOLLOW ON HUMAN RIGHTS ISSUES IN 29TH UN GA WHICH CONVENES IN NEW YORK IN SEPTEMBER. VON KYAW HAS BEEN PARTICULARLY ACTIVE IN COORDINATING STRATEGY OF NINE IN HIS AREA OF COMPETENCE BECAUSE FRG HAS HAD RESPONSIBILITY FOR CHAIRING EEC MEETINGS DURING FIRST HALF OF 1974. HE EXPLAINED THAT FOLLOWING DECISIONS WERE MADE DURING MEETING OF UN DESK OFFICERS FROM MEMBER GOVERNMENTS HELD RECENTLY IN BONN, BUT ALSO APPEARS THAT UN MISSIONS HAD SOME INPUT.

3. HIGHEST PRIORITY ITEM FOR NINE IS ISSUE OF TORTURE AND THEY PLAN TO HAVE RESOLUTION TABLED ON THIS SUBJECT. HOWEVER, IN ORDER TO AVOID HAVING THIS INITIATIVE TOO CLOSELY IDENTIFIED WITH NATO COUNTRIES OF WESTERN EUROPE, THEY HOPE TO PERSUADE SWEDES, IRISH AND AUSTRIANS TO SPONSOR RESOLUTION WHICH THEY WILL SUPPORT. VON KYAW FELT THAT BECAUSE OF ITS POSITION AS LEADER IN HUMAN RIGHTS STRUGGLE NETHERLANDS WOULD WANT TO COSPONSOR TOO, ALTHOUGH THIS WOULD DETRACT FROM GENERAL STRATEGY OF HAVING NEUTRALS TAKE LEAD.

4. NINE INTEND TO TRY TO PUSH DRAFT DECLARATION ON ALL FORMS OF RELIGIOUS INTOLERANCE THROUGH GA WITHOUT WAITING FOR IT TO GO BACK TO HUMAN RIGHTS COMMISSION (HRC) WHERE SOVIETS HAVE SKILLFULLY BOTTLED IT UP YEAR AFTER YEAR. THEIR STRATEGY WILL BE TO REINTRODUCE DRAFT INTRODUCED INTO THIRD COMMITTEE BY NETHERLANDS AT LAST GA, TO REFUSE CRIPPLING SOVIET BLOC AMENDMENTS TO IT, AND TO FORCE EACH SUCH AMENDMENT TO VOTE, IF NEED BE.

5. OTHER MEMBERS OF NINE UNDERSTAND FRANCE WILL AGAIN ATTEMPT THANKLESS TASK OF SEEKING SUPPORT FOR CONVENTION ON PROTECTION OF JOURNALISTS. THEY DISLIKE IT BECAUSE THEY REALIZE DICTATORS WILL USE IT TO LIMIT JOURNALISTS' FREEDOM OF ACTION UNDER GUISE OF PROTECTING THEM. POSSIBLE TACTIC IS TO PERSUADE FRIENDLY THIRD WORLD COUNTRY (TUNISIA WAS SPECIFICALLY MENTIONED) TO URGE CONSIDERATION OF CONVENTION BE POSTPONED LIMITED OFFICIAL USE

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UNTIL NEXT MEETING OF DIPLOMATIC CONFERENCE ON RULES OF WAR. THEN OTHER MEMBERS OF NINE HOPE FRANCE WILL SEE WAY CLEAR TO LETTING IT DIE QUEITLY.

6. NINE EXPECT HORTATORY RES ON THE TWO INTERNATIONAL CONVENANTS ON HR URGING ALL STATES TO RATIFY, WHICH MOST OF NINE HAVE DONE. VON KYAW, WHO KEEPS CAREFUL WATCH ON SOVIET MACHINATIONS, FEARS SOVIET DEL WILL COSPONSOR THIS

RES AND THEN USE COSPONSORSHIP AS BASIS FOR PROPAGANDA SPEECH VAUNTING THEIR ALLEGED ACHIEVEMENTS IN FIELD OF HUMAN RIGHTS. HE HOPES TO THWART THIS STRATEGY BY INCLUDING IN RESOLUTION EXHORTATION TO ACCEDE TO THE OPTIONAL PROTOCOL TO THE INTERNATIONAL CONVENANT ON CIVIL AND POLITICAL RIGHTS, 59 2#8:# 9;835 -43 OPPOSED ON GROUNDS THAT IT WOULD COMPROMISE THEIR SOVEREIGNTY. FRG HAS NOT RATIFIED IT EITHER, BUT DANES HAVE AND VON KYAW IS TRYING TO PERSUADE THEM TO INTRODUCE RES WITH THIS PROVISION BEFORE SOVIETS TABLE THEIRS. HE FIGURES REST OF NINE CAN SUPPORT RES WITH THIS PROVISION, EVEN IF THEY CAN'T COSPONSOR IT.

7. HMG APPARENTLY IN RESPONSE TO DOMESTIC PRESSURES TO DO SOMETHING IN FIELD OF HUMAN RIGHTS HAS SUGGESTED RES BE TABLED ON MEASURES TO STRENGTHEN UN MACHINERY FOR SAFEGUARDING HUMAN RIGHTS. UK MISSION HOPES WHITEHALL'S NEEDS CAN BE MET BY RES URGING SYG TO PREPARE REPORT SUMMARIZING EXISTING MACHINERY WITHIN UN, INCLUDING COMMISSIONS AND SPECIALIZED AGENCIES. EEC MEMBER COUNTRIES REMAIN DUBIOUS ABOUT WHOLE IDEA, BUT MAY GO ALONG IN DEFERENCE TO UK.

8. ACTION REQUESTED. USUN ANXIOUS TO RESPOND CONSTRUCTIVELY TO VON KYAW'S INITIATIVE TO BRING US IN AT FORMATIVE STAGES OF NINE'S HUMAN RIGHTS STRATEGY. THEREFORE, REQUEST DEPT'S THINKING ON ABOVE ISSUES AND SPECIFIC GUIDANCE AS TO HOW USUN MIGHT RESPOND TO VON KYAW IN ORDER MAXIMIZE AREA OF COOPERATION WITH NINE. ONE CONSIDERATION IS THAT FRANCE WILL BE PRESIDING OVER EC-9 DURING PERIOD OF 29TH GA. THIS COULD AFFECT WAY IN WHICH EC-9 DEAL WITH ITEM ON PROTECTION OF JOURNALISTS.  
BENNETT

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** HUMAN RIGHTS, INSTRUCTIONS, SAFETY, FOREIGN POLICY POSITION, COMMITTEE MEETINGS, RELIGIOUS DISCRIMINATION, UNGA RESOLUTIONS, JOURNALISTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 29 JUN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974USUNN02302  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D740173-0662  
**From:** USUN NEW YORK  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t1974061/aaaaaags.tel  
**Line Count:** 145  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 05 APR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <05 APR 2002 by izenbei0>; APPROVED <19 JUN 2002 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** HUMAN RIGHTS (HR)--STRATEGY TO BE PURSUED BY EURO- PEAN NINE  
**TAGS:** SOCI, US, FR, UN, ECOSOC, EC-NINE, (VON KYAW, DIETRICH)  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005